

**Aspen Fire Protection District**

**Financial Statements**

**December 31, 2023**

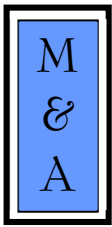
**Aspen Fire Protection District**



**Aspen Fire Protection District  
Financial Report  
December 31, 2023**

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## INDEPENDENT AUDITOR'S REPORT

**To the Board of Directors  
Aspen Fire Protection District  
Aspen, CO**

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities and each major fund of Aspen Fire Protection District (the "District"), as of and for the year ended December 31, 2023, which collectively comprise the District's basic financial statements as listed in the Table of Contents, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Aspen Fire Protection District, as of December 31, 2023 and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America ("U.S. GAAP").

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("U.S. GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of Aspen Fire Protection District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Aspen Fire Protection District's management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. GAAP, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year after the date that the financial statements are issued.

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**INDEPENDENT AUDITOR'S REPORT**  
**To the Board of Directors**  
**Aspen Fire Protection District**  
**Aspen, CO**

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with U.S. GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with U.S. GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis in Section B, Schedule of the District's Proportionate Share of the Net Pension Liability and Schedule of the District Pension Contributions and the Volunteer Pension Schedules of Changes in Total Pension Liability and Total Pension Liability in Section E be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Management's Discussion and Analysis in Section B, Schedule of the District's Proportionate Share of the Net Pension Liability and Schedule of the District Pension Contributions and Employer Contributions and the Volunteer Pension Schedules of Changes in Total Pension Liability and Total pension Liability in Section E in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**INDEPENDENT AUDITOR'S REPORT**  
**To the Board of Directors**  
**Aspen Fire Protection District**  
**Aspen, CO**

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Aspen Fire Protection District's basic financial statements. The individual fund budgetary comparisons in Section F are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual fund budgetary comparisons are the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. GAAS. In our opinion, the information in Section F is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*McMahan and Associates, L.L.C.*  
**McMahan and Associates, L.L.C.**  
**Avon, Colorado**  
**July 9, 2024**

MANAGEMENT'S DISCUSSION AND ANALYSIS

**Aspen Fire Protection District**



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# Aspen Fire Protection District

## Management's Discussion and Analysis

### December 31, 2023

As management of Aspen Fire Protection District, (the "District"), we offer readers of the District's financial statements this narrative summary of the financial activities of the District for the fiscal year ended December 31, 2023.

#### Financial Highlights

- The District's net position increased by \$1,171,828.
- The District added resources to its affordable housing and capital acquisition funds.
- The District purchased new SCBA equipment (\$388,242) and new alert systems for Stations 61 & 62 (\$100,040).

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's financial statements are comprised of two components: 1) financial statements; and 2) notes to the financial statements. These components are discussed below.

**Financial statements:** The financial statements are designed to provide readers with an overview of the District's finances, from both a short-term fund perspective and a long-term economic perspective.

The Balance Sheet/Statement of Net Position presents information on all the District's assets, deferred outflows of resources, liabilities (both short-term and long-term) and deferred inflows of resources, with the difference as fund balance or net position. The Balance Sheet columns present the financial position focusing on short-term available resources and are reported on a modified accrual basis of accounting. The Statement of Net Position column presents the financial position focusing on long-term economic resources and is reported on a full accrual basis. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Revenues, Expenditures and Changes in Fund Balance/Statement of Activities shows how the District's fund balance and net position changed during the most recent fiscal year. Again, the Statement of Revenues, Expenditures and Changes in Fund Balance column focuses on short-term available resources and is reported on a modified accrual basis. The Statement of Activities column focuses on long-term economic resources and is reported on a full accrual basis.

The District's financial statements can be found in section C of this report.

**Notes to the Financial Statements:** The notes provide a background of the entity, certain required statutes, and accounting policies utilized by the District. They also provide additional information that will aid in the interpretation of the financial statements. The Notes to the Financial Statements can be found in section D of this report.

## Financial Analysis of the District

### Aspen Fire Protection District's Net Position

<b>Assets and Deferred Outflows:</b>	<b>2023</b>	<b>2022</b>
Current assets	\$ 16,499,335	\$ 13,931,757
Capital assets and long-term assets	31,006,877	32,907,561
Deferred outflows of resources	1,933,989	610,068
<b>Total Assets and Deferred Outflows</b>	<b>49,440,201</b>	<b>47,449,386</b>
<b>Liabilities and Deferred Inflows:</b>		
Current liabilities	226,388	599,060
Long-term liabilities:		
Due within one year	1,990,261	1,851,766
Due after one year	16,233,220	16,719,382
Deferred inflows of resources	10,621,862	9,082,536
<b>Total Liabilities and Deferred Inflows</b>	<b>29,071,731</b>	<b>28,252,744</b>
<b>Net Position:</b>		
Net investment in capital assets	14,721,440	14,311,333
Reserved for emergency	336,000	236,000
Restricted for debt service	1,172,670	1,096,483
Restricted for capital projects	407,570	334,920
Restricted for housing	1,109,418	43,167
Restricted for Wild Fire Community	203,093	196,336
Restricted for net pension asset -		
Statewide defined benefit plan	-	1,152,867
Unrestricted	2,418,279	1,825,536
<b>Total Net Position</b>	<b>\$ 20,368,470</b>	<b>\$ 19,196,642</b>

Approximately 63% of the District's total assets and deferred outflows reflect capital assets, which includes land, fire stations, vehicles and equipment, less debt outstanding related to capital assets.

At the end of the 2023, the District is able to report positive balances in all categories of net position. Overall, the District's total assets and deferred outflows increased \$1,990,815 during the most recent fiscal year. This Governmental Accounting Standards Board Statement No. 34 requires asset acquisitions to be capitalized and depreciated over their respective estimated useful lives. For 2023, the District capitalized \$580,292 of assets and reported depreciation expense in the amount of \$1,171,369. The District's equity restriction for their share of the Statewide Defined Benefit Plan decreased due to the fund moving from a net pension asset to a pension liability.

Additionally, principal payments are removed from the Statement of Activities, and reported on the Statement of Net Position. Debt principal payments totaled \$1,520,000 for the year ended December 31, 2023.

## Financial Analysis of the District (continued)

### Aspen Fire Protection District's Change in Net Position

	<b>2023</b>	<b>2022</b>
<b>Revenues:</b>		
Property and S.O. taxes	\$ 7,865,826	\$ 7,885,853
Service income	406,558	156,368
Investment income	406,858	150,729
Grants and contributions	442,807	312,260
Miscellaneous	141,269	219,833
<b>Total Revenues</b>	<u>9,263,318</u>	<u>8,725,043</u>
<b>Expenses:</b>		
Public safety	7,553,211	6,074,590
Debt service:		
Interest	538,279	555,126
<b>Total Expenditures/Expenses</b>	<u>8,091,490</u>	<u>6,629,716</u>
<b>Change in Net Position</b>	1,171,828	2,095,327
<b>Net Position - January 1</b>	19,196,642	17,101,315
<b>Net Position - December 31</b>	<u>\$ 20,368,470</u>	<u>\$ 19,196,642</u>

Property taxes were the most significant sources of revenues, accounting for 82% of total revenues. Specific ownership tax revenue of \$278,562 accounted for 3% of the total revenues.

When compared to 2022, overall revenues increased by \$538,275 in 2023. The primary causes of this were higher service and interest income.

Personnel (volunteer and paid) expenses in 2023 totaled \$2,413,195, or expressed as a percentage, represented 30% of total expenses incurred by the District in 2023.

The District has Certificates of Participation which were issued to construct firefighter housing. Additional information regarding the District's debt obligations can be found in the footnotes.

#### Budget Variances in the General Fund

Total expenditures had a \$59,580 favorable budget variance at year end. The primary cause was the district being underbudget on personnel costs.

#### Capital Asset and Debt Administration

**Capital assets:** In 2023, the District purchased new SCBA equipment (\$388,242) and new alert systems for Stations 61 & 62 (\$100,040). Additional information as well as a detailed classification of the District's net capital assets can be found in the Notes to the Financial Statements in section D.

## **Financial Analysis of the District (continued)**

### **Capital Asset and Debt Administration (continued)**

**Long-term debts:** The District is required to report its net pension liabilities or assets. In addition, the District currently has compensated absences and certificates of participation outstanding, for which annual appropriations will be required until 2038. As of December 31, 2023, the District had \$16,796,286 of outstanding debt, net pension liability, compensated absences and general obligation bonds and certificates of participation. Additional information can be found in the Notes to the Financial Statements in section D.

**Next year's budget and rates:** The District's General Fund balance at the end of the current fiscal year was \$3,403,318. The District's 2024 budget is conservatively prepared and anticipates no change in fund balance.

### **Request for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the District's Administrative Offices, 420 E Hopkins Ave, Aspen Colorado 81611.

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# Aspen Fire Protection District



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**Aspen Fire Protection District**  
**Balance Sheet/Statement of Net Position**  
**December 31, 2023**

**Primary Government**

	<b>General Fund</b>	<b>Debt Service</b>	<b>Building Projects</b>	<b>Capital Acquisition</b>	<b>Housing Fund</b>	<b>Wildfire Community Action Fund</b>	<b>Total</b>	<b>Adjustments</b>	<b>Statement of Net Position</b>
<b>Assets:</b>									
Cash, cash equivalents, and investments	3,334,468	-	-	453,122	1,188,227	5,005	4,980,822	-	4,980,822
Restricted cash and cash equivalents	-	1,166,174	-	-	36,603	172,166	1,374,943	-	1,374,943
Due from other governments	70,336	-	-	-	-	-	70,336	-	70,336
Property taxes receivable	9,903,821	-	-	-	-	-	9,903,821	-	9,903,821
Grants receivable	88,167	-	808	-	-	-	88,975	-	88,975
Other receivable	20,579	-	-	-	-	26,709	47,288	-	47,288
Prepaid expenses	24,356	-	-	-	-	-	24,356	-	24,356
Deposit	-	-	-	-	8,794	-	8,794	-	8,794
Capital assets, net of accumulated depreciation	-	-	-	-	-	-	-	31,157,637	31,157,637
<b>Total Assets</b>	<b>13,411,019</b>	<b>1,172,670</b>	<b>65,897</b>	<b>467,775</b>	<b>1,178,881</b>	<b>203,093</b>	<b>16,499,335</b>	<b>31,157,637</b>	<b>47,656,972</b>
<b>Deferred Outflows of Resources:</b>									
Deferred charge on refunding	-	-	-	-	-	-	-	57,011	57,011
Pension related deferred outflows	-	-	-	-	-	-	-	1,726,217	1,726,217
<b>Total Deferred Outflows of Resources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1,783,228</b>	<b>1,783,228</b>
<b>Total Assets and Deferred Outflows</b>	<b>13,411,019</b>	<b>1,172,670</b>	<b>65,897</b>	<b>467,775</b>	<b>1,178,881</b>	<b>203,093</b>	<b>16,499,335</b>		
<b>Liabilities:</b>									
Accounts payable	62,171	-	-	60,205	25,700	-	148,076	-	148,076
Accrued expenses	41,709	-	-	-	36,603	-	78,312	-	78,312
Accrued interest payable	-	-	-	-	-	-	-	33,089	33,089
Compensated absences	-	-	-	-	-	-	-	387,171	387,171
Long term debt:									
Premium on long-term debt	-	-	-	-	-	-	-	1,394,105	1,394,105
Due within one year	-	-	-	-	-	-	-	1,570,000	1,570,000
Due in more than one year	-	-	-	-	-	-	-	13,595,000	13,595,000
Net pension liability - statewide defined benefit plan	-	-	-	-	-	-	-	150,761	150,761
Net pension liability - volunteer pension fund	-	-	-	-	-	-	-	1,093,354	1,093,354
<b>Total Liabilities</b>	<b>103,880</b>	<b>-</b>	<b>-</b>	<b>60,205</b>	<b>62,303</b>	<b>-</b>	<b>226,388</b>	<b>18,223,480</b>	<b>18,449,868</b>
<b>Deferred Inflow of Resources:</b>									
Unavailable revenue	9,903,821	-	-	-	7,160	-	9,910,981	-	9,910,981
Pension related deferred inflows	-	-	-	-	-	-	-	710,881	710,881
<b>Total Deferred Inflows of Resources</b>	<b>9,903,821</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>7,160</b>	<b>-</b>	<b>9,910,981</b>	<b>710,881</b>	<b>10,621,862</b>
<b>Fund Balances / Net Position:</b>									
<b>Fund Balances:</b>									
Non-spendable	24,356	-	-	-	-	-	24,356	(24,356)	-
Restricted	336,000	1,172,670	-	407,570	1,109,418	203,093	3,228,751	(3,228,751)	-
Assigned	-	-	65,897	-	-	-	65,897	(65,897)	-
Unassigned	3,042,962	-	-	-	-	-	3,042,962	(3,042,962)	-
<b>Total Fund Balances</b>	<b>3,403,318</b>	<b>1,172,670</b>	<b>65,897</b>	<b>407,570</b>	<b>1,109,418</b>	<b>203,093</b>	<b>6,361,966</b>	<b>(6,361,966)</b>	<b>-</b>
<b>Total Liabilities, Deferred Inflows and Fund Balances</b>	<b>13,411,019</b>	<b>1,172,670</b>	<b>65,897</b>	<b>467,775</b>	<b>1,178,881</b>	<b>203,093</b>	<b>16,499,335</b>		
<b>Net Position:</b>									
Net investment in capital assets								14,721,440	14,721,440
Restricted for emergencies								336,000	336,000
Restricted for debt service								1,172,670	1,172,670
Restricted for housing fund								1,109,418	1,109,418
Restricted for wildfire community action								203,093	203,093
Restricted for capital projects								407,570	407,570
Unrestricted								2,418,279	2,418,279
<b>Total Net Position</b>								<b>20,368,470</b>	<b>20,368,470</b>

The accompanying notes are an integral part of these financial statements.

**Aspen Fire Protection District**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balances/Statement of Activities**  
**For the Year Ended December 31, 2023**

	Primary Government						Total	Adjustments	Statement of Activities
	General Fund	Debt Service	Building Projects	Capital Acquisition	Housing Fund	Wildfire Community Action Fund			
<b>Revenues:</b>									
Property taxes	6,499,635	1,072,928	-	-	-	-	7,572,563	-	7,572,563
Specific ownership taxes	239,093	39,468	-	-	-	-	278,561	-	278,561
Interest on delinquent taxes	12,619	2,083	-	-	-	-	14,702	-	14,702
Charges for services	162,131	-	-	-	244,427	-	406,558	-	406,558
Investment income	201,647	88,734	78,632	23,156	2,956	11,733	406,858	-	406,858
Grants and contributions	209,151	-	-	8,000	-	225,656	442,807	-	442,807
Miscellaneous	141,269	-	-	-	-	-	141,269	-	141,269
<b>Total Revenues</b>	<b>7,465,545</b>	<b>1,203,213</b>	<b>78,632</b>	<b>31,156</b>	<b>247,383</b>	<b>237,389</b>	<b>9,263,318</b>	<b>-</b>	<b>9,263,318</b>
<b>Expenditures/Expenses:</b>									
Fire fighting	1,726,704	-	-	-	-	-	1,726,704	1,189,250	2,915,954
Administrative	752,778	53,951	-	-	2,500	8,555	817,784	-	817,784
Personnel	2,209,371	-	-	-	-	132,154	2,341,525	(295,142)	2,046,383
FF cooperative agreement	28,973	-	-	-	-	-	28,973	-	28,973
Fire prevention	32,292	-	-	-	-	-	32,292	-	32,292
Training	113,843	-	-	-	-	-	113,843	-	113,843
Communications	121,369	-	-	-	-	-	121,369	-	121,369
Repair services	124,031	-	-	-	-	-	124,031	-	124,031
Operations	-	-	-	-	108,367	89,923	198,290	-	198,290
Stations, buildings and grounds	243,444	-	-	-	-	-	243,444	-	243,444
Volunteer Pension Fund	150,000	-	-	-	-	-	150,000	754,869	904,869
Capital outlay	26,932	-	12,735	558,506	-	-	598,173	(598,173)	-
Debt service:									
Principal	-	935,000	-	-	585,000	-	1,520,000	(1,520,000)	-
Interest	-	138,075	-	-	509,600	-	647,675	(109,396)	538,279
<b>Total Expenditures/Expenses</b>	<b>5,529,737</b>	<b>1,127,026</b>	<b>12,735</b>	<b>558,506</b>	<b>1,205,467</b>	<b>230,632</b>	<b>8,664,103</b>	<b>(578,592)</b>	<b>8,085,511</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>1,935,808</b>	<b>76,187</b>	<b>65,897</b>	<b>(527,350)</b>	<b>(958,084)</b>	<b>6,757</b>	<b>599,215</b>	<b>578,592</b>	<b>1,177,807</b>
<b>Other Financing Sources (Uses):</b>									
Sale of assets	-	-	-	-	-	-	-	(5,979)	(5,979)
Operating transfers in / (out)	(1,940,950)	-	-	600,000	1,340,950	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>(1,940,950)</b>	<b>-</b>	<b>-</b>	<b>600,000</b>	<b>1,340,950</b>	<b>-</b>	<b>-</b>	<b>(5,979)</b>	<b>(5,979)</b>
<b>Changes in Fund Balance / Net Position</b>	<b>(5,142)</b>	<b>76,187</b>	<b>65,897</b>	<b>72,650</b>	<b>382,866</b>	<b>6,757</b>	<b>599,215</b>	<b>572,613</b>	<b>1,171,828</b>
<b>Fund Balances / Net Position:</b>									
Beginning of Year	3,408,460	1,096,483	-	334,920	726,552	196,336	5,762,751	-	19,196,642
End of Year	3,403,318	1,172,670	65,897	407,570	1,109,418	203,093	6,361,966	-	20,368,470

The accompanying notes are an integral part of these financial statements.

NOTES TO THE FINANCIAL STATEMENTS



**Aspen Fire Protection District**

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420 E Hopkins Avenue • Aspen, CO 81611 • 970-925-5532 • [www.aspenfire.com](http://www.aspenfire.com)

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023**

**I. Summary of Significant Accounting Policies**

The Aspen Fire Protection District (the "District") is a quasi-municipal corporation organized and operated pursuant to provisions set forth in the Colorado Special District Act. The District was established to provide emergency and non-emergency services for the protection of life and property in Aspen, Colorado and the surrounding areas.

The financial statements of the District have been prepared in conformity with U.S. generally accepted accounting principles ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies established by GAAP used by the District are discussed below.

**A. Reporting Entity**

The reporting entity consists of (a) the primary government; i.e., the District, and (b) organizations for which the District is financially accountable. The District is considered financially accountable for legally separate organizations if it is able to appoint a voting majority of an organization's governing body and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the District. Consideration is also given to other organizations which are fiscally dependent; i.e., unable to adopt a budget, levy taxes or issue debt without approval by the District. Organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete are also included in the reporting entity.

The District has no component units, and it is not a component unit of any other entity.

**B. Government-wide and Fund Financial Statements**

The District's basic financial statements include both government-wide (reporting the District as a whole) and fund financial statements (reporting the District's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. However, the District does not have any business-type activities, only governmental activities.

**1. Government-wide Financial Statements**

In the Governmental Funds Balance Sheet/Statement of Net Position, the Statement of Net Position column is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The fund focus is on current available resources and budget compliance. Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects.

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**I. Summary of Significant Accounting Policies (continued)**

**B. Government-wide and Fund Financial Statements (continued)**

**1. Government-wide Financial Statements (continued)**

The government-wide focus is on the sustainability of the District as an entity and the change in the District's net position resulting from the current year's activities. The effect of interfund activity has been eliminated from the government-wide financial statements.

**2. Fund Financial Statements**

The *General Fund* is the District's primary operating fund. It accounts for all financial resources not required to be accounted for in another fund. Resources restricted within this fund relate to TABOR reserve requirements (see Note III.B).

*Debt Service Fund* is used to account for and report financial resources that are restricted, committed or assigned to expenditure for principal and interest. Debt service funds should be used to report resources if legally mandated. Financial resources that are being accumulated for principal and interest maturing in future years also should be reported in debt service funds. The District's Debt Service Fund accounts for property taxes levied for debt and interest payments on general obligation bonds.

The *Building Fund* is a capital projects fund used to account for construction of capital projects. Capital projects funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The *Capital Acquisition Fund* is a capital projects fund used to account for acquisition of capital equipment and certain capital projects.

The *Housing Operations Fund* is a fund used to account for the anticipated rent revenue and operations of District's housing projects.

The *Wildfire Community Action Fund* is used to account for funds donated by the community and is used for wildfire community education and wildfire prevention. The contribution revenue is anticipated to cover expenditures.

**C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

Measurement focus refers to whether financial statements measure changes in current resources only (current financial focus) or changes in both current and long-term resources (long-term economic focus). Basis of accounting refers to the point at which revenues, expenditures or expenses are recognized in the accounts and reported in the financial statements. Financial statement presentation refers to classification of revenues by source and expenses by function.

**1. Long-term Economic Focus and Accrual Basis**

Governmental activities in the government-wide financial statements and fiduciary fund financial statements use the long-term economic focus and are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flows.

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**I. Summary of Significant Accounting Policies (continued)**

**C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (continued)**

**2. Current Financial Focus and Modified Accrual Basis**

The governmental funds financial statements use the current financial focus and are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter (60 days) to be used to pay liabilities of the current period. Expenditures are generally recognized when the related liability is incurred. The exceptions to this general rule are that principal and interest on general long-term debt and expenditures related to accrued compensated absences are recognized when due.

**D. Financial Statement Accounts**

**1. Cash, Cash Equivalents and Investments**

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within 3 months of the date acquired by the District.

Investments are stated at fair value or net asset value. The change in fair value or net asset value of investments is recognized as an increase or decrease to investment assets and investment income.

The District follows Colorado statutes specifying specific investment instruments meeting defined rating criteria in which local governments may invest, which include:

- Obligations of the United States and certain U.S. government agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Banker's acceptances of certain banks
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market mutual funds
- Guaranteed investment contract
- Local government investment pools

**2. Restricted Cash and Cash Equivalents**

Certain deposits held by the District are classified as restricted assets on the balance sheet because their use is limited to Debt Service or housing construction.

**3. Receivables**

Receivables are reported net of any allowance for uncollectible accounts.

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**I. Summary of Significant Accounting Policies (continued)**

**D. Financial Statement Accounts (continued)**

**4. Prepaids and Deposits**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

**5. Property Taxes**

Property taxes are assessed in one year as a lien on the property, but not collected by the governmental entities until the subsequent year. In accordance with GAAP, the assessed but uncollected property taxes have been recorded as a receivable and as unearned revenue.

**6. Interfund Receivables and Payables**

Balances at year-end between funds are reported as “due (to) / from other fund” in the fund financial statements and are eliminated in the government-wide financial statements.

**7. Capital Assets**

Capital assets, which include land, fire stations and improvements, equipment and vehicles, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial cost of \$5,000 or more and an estimated useful life in excess of five years. Such assets are recorded at historical cost. Donated capital assets are recorded at acquisition value at the date of donation.

Capital expenditures for projects are capitalized as projects are constructed. Interest incurred during the construction phase is expensed as incurred.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and Improvements	40
Mobile Equipment	5 - 25
Other Fire Fighting / Training Equipment	7 - 15
Administrative Assets	5 - 7

**8. Compensated Absences**

Earned but unused personal time off benefits are accrued when incurred on the Statement of Net Position.

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**I. Summary of Significant Accounting Policies (continued)**

**D. Financial Statement Accounts (continued)**

**9. Long-term Debt**

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position column. Long-term debt premiums and discounts, as well as losses on refinancing, are deferred and amortized over the life of the related debt using the bonds outstanding method.

**10. Pensions**

The District participates in the Statewide Retirement Plan (“SRP”) administered by the Fire and Police Pension Association of Colorado (“FPPA”). The SRP is a cost-sharing multiple-employer defined benefit plan. The District also sponsors a single employer defined benefit plan for its volunteer firefighters (the “Plan”). The net pension asset (liability), deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the plans have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**11. Deferred Outflows and Inflows of Resources**

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The District has two items that qualify for reporting in this category. One item is deferred charge on refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded debt or refunding debt. Another item is the collective deferred outflows related to the District’s net pension obligations, the details of which can be are in Note IV.E.

In addition to liabilities, the Statement of Financial Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. Unavailable revenue from property taxes, reported in the governmental balance sheet are deferred and recognized as an inflow from resources in the period that the amounts become available. Another item is the collective deferred inflows related to the District’s net pension obligations, the details of which can be are in Note IV.E.

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**I. Summary of Significant Accounting Policies (continued)**

**D. Financial Statement Accounts (continued)**

**12. Categories and Classification of Fund Balances**

Government accounting standards establish fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, include Non-spendable, Restricted, Committed, Assigned and Unassigned. These classifications reflect not only the nature of the funds, but also provide clarity to the level of restriction placed upon fund balance. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification with the General Fund. The General Fund should be the only fund balance that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance.

The District classified governmental fund balances as follows:

*Non-spendable* – includes fund balance amounts inherently non-spendable since they represent inventories, prepaid items, etc.

*Spendable Fund Balance:*

*Restricted* – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation. The General Fund had \$336,000 restricted by law for emergencies. The entire balance in the Debt Service fund was restricted for debt service payments. The Capital Acquisition Fund, Housing Fund, and Wildlife Community Action Fund had balances restricted for future capital projects, equipment, housing, and wildfire community education

*Committed* – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority, which is the Board of the District.

*Assigned* – includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Board of the District or its management designees.

*Unassigned* – includes residual positive fund balance within the General Fund, which has not been classified within the other above-mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those specific purposes.

The District uses restricted amounts first when both restricted and unrestricted fund balance is available unless there are legal documents or contracts that prohibit this, such as grant agreements that require dollar for dollar spending. The District would first use committed, then assigned and lastly unassigned amounts when expenditures are made. The District does not have an adopted minimum fund balance policy. The District's budget includes calculations of targeted reserves, and is reported annually to the Board of the District.

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**I. Summary of Significant Accounting Policies (continued)**

**E. Significant Accounting Policies**

**1. Use of Estimates**

The preparation of financial statements to conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**2. Comparative Information**

Certain prior year amounts have been reclassified for consistency with the current period presentation. These reclassifications had no effect on the total assets, liabilities, fund balances (net position), total revenues or total expenses.

**II. Reconciliation of Government-wide and Fund Financial Statements**

**A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position**

The Governmental Funds Balance Sheet and the government-wide Statement of Net Position includes a reconciling column. One element of the reconciling column accounts for capital assets used in governmental activities that are not financial resources and, therefore, are not reported in the funds. \$31,157,637 represents the book value at December 31, 2023. Also, a deferred charge on refunding of \$57,011 and pension related deferred outflows of \$1,726,217 are also shown as reconciling items. These adjustments are required because the items are not available for current period expenditures and therefore are not reported in the funds.

Long-term liabilities are not due and payable in the current period, and therefore, are not reported in the fund financial statements. Additionally, original issue premium and discounts are deferred and amortized over the life of debt in the government-wide financial statements. At December 31, 2023, the District had long-term obligations payable of \$15,165,000, net pension liability \$423,406 and related deferred inflows of \$1,093,354 and \$710,881, respectively, compensated absences of \$387,171, original issue premium of \$2,435,191, net of accumulated amortization of \$1,041,086, accrued interest payable of \$33,089.

**B. Explanation of Difference Between the Government Fund Statement of Revenue, Expenditures and Changes in Fund Balance and the Government-wide Statement of Activities**

The governmental fund Statement of Revenue, Expenditures and Changes in Fund Balance and the government-wide Statement of Activities includes a reconciling column. One element of the reconciliation column accounts for governmental funds reporting capital outlay as expenditures. However, in the Statement of Net Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. Depreciation expense totaled \$1,171,369.

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**II. Reconciliation of Government-wide and Fund Financial Statements (continued)**

**B. Explanation of Difference Between the Government Fund Statement of Revenue, Expenditures and Changes in Fund Balance and the Government-wide Statement of Activities (continued)**

Another element of the reconciling column accounts for the repayment of principal debt. The repayment of principal debt is expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. The District's principal repayments totaled \$935,000 for 2023 on general obligation bonds and \$585,000 for certificates of participation.

The current year change in compensated absences was \$93,239 . Lastly, current year capital outlay totaled \$598,173.

**III. Stewardship, Compliance and Accountability**

**A. Budgets and Budgetary Accounting**

In the fall of each year, the District's Board of Directors formally adopts a budget with appropriations by fund for the ensuing year pursuant to the Colorado Local Budget Law. The budget for the governmental funds and the fiduciary fund are adopted on a basis consistent with U.S. generally accepted accounting principles (GAAP).

- (1) For the 2023 budget, prior to October 15, 2022, the budget office submits to the board a proposed budget for the fiscal year commencing the following January 1. Upon receiving the proposed budget, the District will publish a "Notice of Budget". The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the board to obtain taxpayer comments.
- (2) On or before December 15, 2022, the District submits a certification of mill levy to the county commissioners; the budget is approved through passage of a formal resolution prior to the submission of the certification.
- (3) For the 2023 budget, prior to December 15, 2022, the District computed and certified to the County Commissioners a rate of a levy that derived the necessary property taxes as computed in the proposed budget.
- (4) After adoption of the budget resolution, the District may make the following changes: (a) it may transfer appropriated monies between funds or between spending agencies within a fund, as determined by the original appropriation level; (b) it may approve supplemental appropriations to the extent of revenues in excess of the estimated in the budget; (c) it may approve emergency appropriations; and (d) it may approve the reduction of appropriations for which originally estimated revenues are insufficient.
- (5) All appropriations lapse at a year-end.

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**III. Stewardship, Compliance and Accountability (continued)**

**A. Budgets and Budgetary Accounting (continued)**

Taxes levied in one year are collected in the succeeding year. Thus taxes certified in 2022 were collected in 2023 and taxes certified in 2023 will be collected in 2024. Taxes are due on January 1st in the year of collection; however, they may be paid in either one installment (no later than April 30th) or two equal installments (not later than February 28th and June 15th) without interest or penalty. Taxes that are not paid within the prescribed time bear interest at the rate of one percent (1%) per month until paid. Unpaid amounts and the accrued interest thereon become delinquent on June 15th.

**B. TABOR Amendment - Revenue and Spending Limitation Amendment**

In November 1992, Colorado voters amended Article X of the Colorado Constitution by adding Section 20, commonly known as the Taxpayer's Bill of Rights ("TABOR"). TABOR contains revenue, spending, tax and debt limitations that apply to the State of Colorado and local governments. TABOR requires, with certain exceptions, advance voter approval for any new tax, tax rate increase, mill levy above that for the prior year, extension of any expiring tax or tax policy change directly causing a net tax revenue gain to any local government.

Except for refinancing bonded debt at a lower interest rate or adding new employees to existing pension plans, TABOR requires advance voter approval for the creation of any multiple-fiscal year debt or other financial obligation unless adequate present cash reserves are pledged irrevocably and held for payments in all future fiscal years.

TABOR also requires local governments to establish emergency reserves to be used for declared emergencies only. Emergencies, as defined by TABOR, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increases. These reserves are required to be 3% or more of fiscal year spending (excluding bonded debt service) for the fiscal year ended December 31, 2023. The District has reserved a portion of its December 31, 2023 year-end fund balance in the General Fund for emergencies as required under TABOR in the amount of \$336,000 which is the approximate required reserve at December 31, 2023.

The initial base for local government spending and revenue limits is December 31, 1992, fiscal year spending. Future spending and revenue limits are determined based on the prior year's fiscal year spending adjusted for inflation in the prior calendar year plus annual local growth. Fiscal year spending is generally defined as expenditures and reserve increases with certain exceptions. Revenue, if any, in excess of the fiscal year spending limit must be refunded in the next fiscal year unless voters approve retention of such revenue.

On November 2, 1999 the District's electorate approved exemption from certain aspects of TABOR. The electorate approved the following ballot question: *Shall Aspen Fire Protection District be authorized to collect, retain and spend all revenue and other funds received from any source, including without limitation the Districts current property tax rate of 0.874 Mills, which rate shall not be increased without subsequent voter approval, commencing as of January 1, 1998, and continuing annually thereafter until repealed, as a voter approved revenue change, offset and exception to the limits which would otherwise apply under, and without regard to any spending, revenue-raising or other limitation contained within Article X, Section 20 of the Colorado Constitution or any other law, and as a permanent waiver of the 5.5% Limitation under section 29-1-301, C.R.S.*

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**III. Stewardship, Compliance and Accountability (continued)**

**B. TABOR Amendment - Revenue and Spending Limitation Amendment (continued)**

The District's management believes it is in compliance with the financial provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of its provisions, including the interpretation of how to calculate fiscal year spending limits, will require judicial interpretation.

**IV. Detailed Notes on All Funds**

**A. Deposits and Investments**

The District's deposits are entirely covered by federal depository insurance ("FDIC") or by collateral held under Colorado's Public Deposit Protection Act ("PDPA"). The FDIC insures the first \$250,000 of the District's deposits at each financial institution. Deposit balances over \$250,000 are collateralized as required by PDPA. The carrying amount of the District's demand deposits was \$230,437 at year end.

*Fair Value of Investments*

The District measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets;
- *Level 2:* Observable inputs other than quoted market prices; and,
- *Level 3:* Unobservable inputs.

At December 31, 2023, the District had the following recurring value measurements:

<u>Investments Measured at Net Asset Value</u>	<u>Total</u>
Colotrust investment pool	\$ 6,125,327
Total	<u>\$ 6,125,327</u>

The District had the following deposits and investments with the following maturities as of December 31, 2023:

	<u>Standard &amp; Poor's Rating</u>	<u>Carrying Amounts</u>	<u>Maturities</u>	
			<u>Less than one year</u>	<u>Less than five years</u>
<i>Deposits:</i>				
Checking	Not rated	\$ 230,438	\$ 230,438	\$ -
<i>Investments:</i>				
Colotrust	AAAm	6,125,327	6,125,327	-
		<u>\$ 6,355,765</u>	<u>\$ 6,355,765</u>	<u>\$ -</u>

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**A. Deposits and Investments (continued)**

*Interest Rate Risk.* As a means of limiting its exposure to interest rate risk, the District diversifies its investments by security type and institution, and limits holdings in any one type of investment with any one issuer. The District coordinates its investment maturities to closely match cash flow needs and restricts the maximum investment term to less than five years from the purchase date. As a result of the limited length on maturities, the District has limited its interest rate risk.

*Credit Risk.* State law and District policy limit investments to those authorized by State statutes as listed in Note I.D. The District's general investment policy is to apply the prudent-person rule: investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital, and, in general, avoid speculative investments.

*Concentration of Credit Risk.* The District diversifies its investments by security type and institution. Investments may only be made in those financial institutions which are insured by the Federal Deposit Insurance Corporation, the Federal Home Mortgage Association, the Federal Savings and Loan Insurance Corporation, congressionally authorized mortgage lenders and investments that are federally guaranteed. Financial institutions holding District funds must provide the District with a statement of collateral in the form of a listing of securities pledged, and a copy of the certificate from the Banking Authority that states that the institution is an eligible depository.

**B. Receivables**

The District has the following receivables, net of applicable uncollectible accounts:

	<b>General Fund</b>	<b>Building Projects</b>	<b>Housing Operations</b>	<b>Wildfire Community Action Fund</b>	<b>Total</b>
Intergovernmental	\$ 70,336	\$ -	\$ -	-	\$ 70,336
Property taxes, net	9,903,821	-	-	-	9,903,821
Grants	88,167	808	-	-	88,975
Other	20,579	-	-	26,709	47,288
Gross receivables on fund	10,082,903	808	-	26,709	10,110,420
Less allowance for uncollectible	-	-	-	-	-
Total per Government-wide Financial statements	<u>\$ 10,082,903</u>	<u>\$ 808</u>	<u>\$ -</u>	<u>\$ 26,709</u>	<u>\$ 10,110,420</u>

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**C. Capital Assets**

Capital asset activity for the year ended December 31, 2023 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital assets not being depreciated:				
Land	\$ 1,700,000	\$ -	\$ -	\$ 1,700,000
Total capital assets not being depreciated	<u>1,700,000</u>	<u>-</u>	<u>-</u>	<u>1,700,000</u>
Capital assets being depreciated:				
Buildings and improvements	32,100,681	103,069		32,203,750
Mobile equipment	5,678,655	-	-	5,678,655
Firefighting and training equipment	356,066	452,429	(210,871)	597,624
Administrative assets	380,490	24,794	(5,979)	399,305
Total capital assets being depreciated	<u>38,515,892</u>	<u>580,292</u>	<u>(216,850)</u>	<u>38,879,334</u>
Less accumulated depreciation:	<u>(8,461,199)</u>	<u>(1,171,369)</u>	<u>210,871</u>	<u>(9,421,697)</u>
Total capital assets being depreciated, net	<u>30,054,693</u>	<u>(591,077)</u>	<u>(5,979)</u>	<u>29,457,637</u>
Total capital assets, net	<u>\$ 31,754,693</u>	<u>\$ (591,077)</u>	<u>\$ (5,979)</u>	<u>\$ 31,157,637</u>

**D. Long-term Obligations**

At December 31, 2023, the District had the following long-term obligations outstanding:

**1. General Obligation Refunding Bonds, Series 2012**

On March 20, 2012, the District issued General Obligation Refunding Bonds, Series 2012 in the amount of \$8,775,000. The net proceeds of these bonds were deposited in an escrow account for the advance refunding of the General Obligation Bonds, Series 2006, maturing on December 1, 2018 through December 1, 2027. The bonds are issued in denominations of \$5,000 and bear interest at an annual rate of 2.0% to 3.5%. The bonds maturing on and after December 1, 2023 are subject to redemption prior to maturity at the option of the District at a redemption price equal to the principal amount plus accrued interest. These funds were issued at a present value savings of \$514,188.

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**D. Long-term Obligations (continued)**

**2. Certificates of Participation, Series 2019**

On December 10, 2019, the District issued \$14,375,000 in Certificates of Participation. The net proceeds of \$16,014,358, after issuance costs of \$197,287 and original issue premium of \$1,836,645, will be used to construct fire fighter housing at Station 62. Interest with rates ranging from 3.00% to 4.00% is payable semi-annually on June 1 and December 1, with base rental payments payable December 1.

The Certificates are not subject to optional redemption prior to December 1, 2029. The Certificates are subject to optional redemption, in whole or in part in integral multiples of \$5,000, and if in part in such order of maturities as directed by the District and by lot within a maturity, on any date on and after December 1, 2030, at a redemption price equal to the principal amount of the Certificates to be redeemed, plus accrued interest to the redemption date (without any premium), in the event of, and to the extent that moneys are actually received by the Trustee for such purpose.

**3. Schedule of Debt Service Requirements**

**A. GO Refunding Bonds, Series 2012**

<b>GO Refunding Bonds Series 2012</b>		
<u>Year</u>	<u>Principal</u>	<u>Interest</u>
2023	965,000	105,350
2024	1,005,000	71,575
2025	1,040,000	36,400
	<u>\$ 3,010,000</u>	<u>\$ 213,325</u>

**B. Certificates of Participation, Series 2019**

<b>Certificates of Participation Series 2019</b>		
<u>Year</u>	<u>Principal</u>	<u>Interest</u>
2024	605,000	486,200
2025	630,000	462,000
2026	655,000	436,800
2027	685,000	410,600
2028	710,000	383,200
2029 - 2033	4,005,000	1,466,000
2034 - 2038	4,865,000	598,800
	<u>12,155,000</u>	<u>\$ 4,243,600</u>

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**D. Long-term Obligations (continued)**

**4. Changes in Long-term Obligations**

The District had the following changes in long term debt at December 31, 2023:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due In One Year</u>
Compensated absences	\$ 293,932	\$ 93,239	\$ -	\$ 387,171	\$ -
General Obligation Bonds					
Series 2012	3,945,000	-	(935,000)	3,010,000	965,000
Certificates of Participation					
Series 2019	12,740,000	-	(585,000)	12,155,000	605,000
Net pension liab. (asset)-SWDB	(729,461)	-	880,222	150,761	-
Net pension liab. (asset)-VPF	(423,406)	-	1,516,760	1,093,354	-
<b>Total</b>	<u>\$ 15,826,065</u>	<u>\$ 93,239</u>	<u>\$ 876,982</u>	<u>\$ 16,796,286</u>	<u>\$ 1,570,000</u>

**E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

**1. Volunteer Pension Fund**

*Plan Description* The District is trustee of a single-employer defined benefit pension plan available to provide retirement income for all volunteer firefighters in recognition of their service to the District. The Plan is administered FPPA. FPPA administers an agent multiple-employer Public Employee Retirement System ("PERS") represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for administration and investment only.

The Plan provides retirement benefits, survivor benefits, and funeral benefits. The normal age and service requirement is the latest date a volunteer reaches 50 years of age and 20 years of service. Firefighters with 10 to 20 years of service are eligible for partial retirement benefits. Upon death, the surviving spouse receives a monthly pension equal to 50% of the benefit previously received, payable until death. As of January 1, 2023, the latest actuarial valuation date, there were 11 active members, 53 retirees and beneficiaries, and 2 terminated vested members.

The District closed the Plan to new volunteer firefighters as of December 31, 2016.

*Benefits Provided* The normal retirement benefit is \$750 per month at age 50 with 20 years of service, and an additional \$37.50 extended service amount per year of service after 20 years. After at least 10 years of service, the monthly retirement benefit is \$37.50 per year of service up to 20 service years. The monthly survivor benefits are \$375 following death in normal retirement. The monthly survivor benefit after at least 10 years of service is \$18.75 per year of service up to 20 service years. The funeral benefit is a one-time only \$500.

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

**1. Volunteer Pension Fund**

*Contributions* The funding of the Plan by the District and members is authorized by the Board of Trustees. The contribution by the State of Colorado (the "State") toward fire pension funds has been a fixed dollar amount established by the legislature and allocated pro rata to all fire pension funds in the State who apply for State matching funds, based upon the amounts contributed by the employer up to a maximum of one half (1/2) mill on the assessed valuation or 90% of District contributions, whichever is less. Since the District currently offers maximum retirement benefits in excess of \$300 per month, the State will match at the level determined above but no greater than the maximum of: (1) the amount necessary to fund a pension of \$300 per month on an actuarially sound basis, and (2) the amount of State contributions provided in the prior year.

*Net Pension Liability* At December 31, 2023, the District reported a net pension liability of \$1,093,354 for its volunteer pension fund. The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2023.

*Actuarial Assumptions* Following an actuary study in 2022, the Board adopted a new assumption set for first use in the January 1, 2022 valuations. To determine contribution rates.

Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar, Open
Remaining amortization period	20 years
Asset valuation method	5-Year smoothed fair value
Inflation	2.50%
Salary increase	N/A
Investment rate of return	7.00%
Retirement age	50% per year of eligibility until 100% at age 65

**Pre-retirement:** 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years, 50% multiplier for off-duty mortality.

**Post-retirement:** 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

**Disabled:** 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

**1. Volunteer Pension Fund**

*Actuarial Assumptions (continued)* The long-term expected rate of return on pension plan investments was determined using a building-block in which best estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as December 31, 2022, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	1.00%	3.92%
Fixed Income rates	10.00%	5.45%
Fixed Income credit	5.00%	6.90%
Absolute Return	9.00%	6.49%
Long Short	6.00%	7.47%
Global Equity	35.00%	8.93%
Private Markets	34.00%	10.31%
Total	<u>100.00%</u>	

*Discount Rate* Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the Plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the Plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 2.00% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

*Sensitivity of the District's Net Pension Liability to Changes in the Discount Rate*

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Single Discount Rate Assumption (7.00%)</u>	<u>1% Increase (8.00%)</u>
District's net pension liability	\$ 1,587,895	\$ 1,093,354	\$ 674,418

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**1. Volunteer Pension Fund (continued)**

*Pension Plan Fiduciary Net Position* Detailed information about the Plan's fiduciary net position is available in FPPA's comprehensive annual financial report which can be obtained at [http://www.fppa.co.org/annual\\_reports.htm](http://www.fppa.co.org/annual_reports.htm).

*Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions* In connection with the Plan, for the year ended December 31, 2023, the District recognized pension expense of \$754,869. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Net difference between projected and actual earnings on pension plan investments	523,186	278,698
Contributions subsequent to the measurement date	150,000	-
Total	\$ 673,186	\$ 278,698

*Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions (continued)* Contributions subsequent to the measurement date of December 31, 2022, which are reported as deferred outflows of resources related to pensions, will be recognized as a reduction of the net pension liability in the subsequent years. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending December 31</b>	<b>Net Deferred Outflows / (Inflows) of Resources</b>
2024	\$ 5,996
2025	37,605
2026	70,089
2027	130,798
<b>Total</b>	<b>\$ 244,488</b>

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**2. FPPA Statewide Retirement Plan**

*Plan Description* The FPPA SRP is a cost-sharing multiple-employer defined benefit pension plan covering substantially all full-time employees of participating fire or police departments in Colorado hired on or after April 8, 1978 (New Hires), provided they are not already covered by a statutorily exempt plan. As of August 1, 2003, the SRP may include clerical and other personnel from fire districts whose services are auxiliary to fire protection. The plan became effective January 1, 1980.

The plan assets are included in the Fire & Police Members' Benefit Investment Fund and the Fire & Police Members' Self-Director Investment Fund (for Deferred Retirement Option Plan ("DROP") assets and Separate Retirement Account assets from eligible retired members).

The Plan is administered by the Fire & Police Pension Association of Colorado (FPPA). FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at <http://www.FPPAco.org>.

*Description of Benefits* A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. Effective January 1, 2021, a member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' pensionable earnings for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members covered under Statewide Defined Benefit Social Security Component will receive half the benefit when compared to the Statewide Retirement Plan. Benefit adjustments paid to retired members are evaluated annually and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W).

A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' pensionable earnings for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**2. FPPA Statewide Retirement Plan (continued)**

*Contributions:* Through December 31, 2020, contribution rates for the SRP plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership. Effective January 1, 2021, contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

In 2014, the members elected to increase the member contribution rate to the SRP plan beginning in 2015. Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of pensionable earnings. Employer contributions are 8.0 percent and 8.50 percent in 2020 and 2021, respectively. Employer contributions will increase 0.5 percent annually beginning in 2021 through 2030 to a total of 13.0 percent of pensionable earnings. In 2023, members of the SRP plan and their employers are contributing at the rate of 12.0 percent and 9.5 percent, respectively, of pensionable earnings for a total contribution rate of 21.5 percent.

Contributions from members and employers of departments reentering the system are established by resolution and approved by the FPPA Board of Directors. The reentry group has a combined contribution rate of 23.0 percent and 23.5 percent of pensionable earnings in 2020 and 2021, respectively. It is a local decision as to whether the member or employer pays the additional 4 percent contribution. The member and employer contribution rates will increase through 2030 as described above for the non-reentering departments. Effective January 1, 2021, reentry departments may submit a resolution to the FPPA Board of Directors to reduce the additional 4 percent contribution, to reflect the actual cost of reentry by department, to the plan for reentry contributions. Each reentry department is responsible to remit contributions to the plan in accordance with their most recent FPPA Board of Directors approved resolution.

Members of this Plan and their employers contributed at the rate of 8% of Base Salary for a total contribution rate of 16% through 2014. Employer contributions remained at 8% through December 31, 2020. In 2020, legislation was enacted to increase the employer contributions rate to the Plan beginning in 2021. Employer contribution rates will increase 0.5% annually through 2030 to a total of 13.0% of Base Salary. These increases result in a combined contribution rate of 25.0% in 2030.

*Actuarial Valuation Date:* The collective total pension liability as of December 31, 2023 is based upon the December 31, 2022 actuarial valuation. The actuarially determined contributions as of December 31, 2022 are based upon the December 31, 2023 actuarial valuation.

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**2. FPPA Statewide Retirement Plan (continued)**

The actuarial valuations for the Statewide Retirement Plan were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2023. The valuations used the following actuarial assumption and other inputs:

	<u>Total Pension Liability</u>	<u>Actuarially Determined Contributions</u>
Actuarial Valuation Date	January 1, 2023	January 1, 2022
Actuarial Method	Entry Age Normal	Entry Age Normal
Amortization Method	N/A	Level % of Payroll, Open
Amortization Period	N/A	30 Years
Long-term Investment Return*	7.00%	7.00%
Projected Salary Increases	4.25% - 11.25%	4.00% - 11.25%
Cost of Living Adjustments	0.00%	0.00%
* Includes Inflation at	2.50%	2.50%

For determining the total pension liability and actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2018 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Co., based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2019. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**2. FPPA Statewide Retirement Plan (continued)**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2022 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	38.00%	7.00%
Equity Long/Short	8.00%	6.00%
Private Markets	25.00%	9.20%
Fixed Income	15.00%	5.20%
Absolute Return	8.00%	5.50%
Managed Futures	4.00%	5.00%
Cash	2.00%	2.52%
Total	<u>100.00%</u>	

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SRP plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**2. FPPA Statewide Retirement Plan (continued)**

*Net Pension Liability* At December 31, 2023, the District reported a balance of \$150,761 for its proportionate share of the net pension liability. The SRP's pension liability exceeded the fiduciary net position, resulting in a liability reported by the District. The net pension was measured as of December 31, 2022, and the total pension used to calculate the net pension was determined by an actuarial valuation as of January 1, 2023. The District proportion of the net pension was based on District contributions to the SRP for the calendar year 2022 relative to the total contributions of participating employers to the SRP.

At December 31, 2023, the District proportion was 0.1698% as compared to 0.1346% at December 31, 2022.

For the year ended December 31, 2023, the District recognized pension revenue of \$388,381. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 326,345	\$ 18,505
Changes of assumptions or other inputs	193,143	-
Net difference between projected and actual earnings on pension plan investments	341,165	-
Difference between actual and reported contributions recognized	16,235	(28,516)
Changes in proportionate share of contributions subsequent to the measurement date	12,665	442,194
Total	\$ 1,053,030	\$ 432,183

**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**IV. Detailed Notes on All Funds (continued)**

**E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**2. FPPA Statewide Retirement Plan (continued)**

Contributions subsequent to the measurement date of December 31, 2022, which are reported as deferred outflows of resources related to pensions, will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending December 31</b>	<b>Net Deferred Outflows / (Inflows) of Resources</b>
2024	\$ 23,087
2025	87,524
2026	151,306
2027	232,009
2028	8,195
Thereafter	<u>(44,751)</u>
<b>Total</b>	<b>\$ 457,370</b>

*Sensitivity of the net pension liability(asset):* For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00 percent; the municipal bond rate is 4.05 percent (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting single discount rate is 7.00 percent.

Regarding the sensitivity of the net pension liability/(asset) to changes in the single discount rate, the following presents the plan’s net pension liability/(asset), calculated using a single discount rate of 7.00 percent, as well as what the plan’s net pension liability/(asset) would be if it were calculated using a single discount rate that is one percent lower or one percent higher:

	<b>1% Decrease (6.00%)</b>	<b>Current Single Discount Rate Assumption (7.00%)</b>	<b>1% Increase (8.00%)</b>
Proportionate share of net pension liability (asset)	<u>582,435</u>	<u>150,761</u>	<u>(658,783)</u>

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**Aspen Fire Protection District  
Notes to the Financial Statements  
December 31, 2023  
(Continued)**

**V. Other Information**

**A. Retirement Plans**

**1. Defined Contribution Volume Submitter Plan – 401a Plan**

The District adopted the Aspen Fire Protection District Defined Contribution Defined Contribution Volume Submitter Plan (the “VSP”) in January 1989. The VSP is administered by Nationwide Financial Services, Inc. All paid full-time personnel of the District are eligible to participate in the VSP. The contribution rate for District is 14.2% of covered salaries. The District contributed \$153,582 to the VSP in 2023. Employer contributions vesting schedule are below, however they also become fully vested at normal retirement age, die, or become disabled:

Vesting Schedule Nonelective Contributions	
Years of Service	Percentage
Less than 1	50%
1	60%
2	70%
3	80%
4	90%
5	100%

The nonvested portion of the participant account balance remains with VSP and is called a forfeiture.

**2. Section 457 Deferred Compensation Plan**

The District offers its paid full-time personnel an additional voluntary deferred compensation plan created in accordance with IRC section 457 (the “457 Plan”). All compensation deferred under the 457 Plan, together with all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are to be held in trust for exclusive benefit of the participants and their designated beneficiaries. Compensation deferred under the 457 Plan is not available to participants until termination, retirement, death or unforeseeable emergency.

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**V. Other Information (continued)**

**A. Retirement Plans (continued)**

**2. Section 457 Deferred Compensation Plan (continued)**

Employees may elect to defer any percentage of their annual compensation, provided that the total annual contribution does not exceed limitations established by the Internal Revenue Service. The District will match a 2% contribution by the employee. For the year ended December 31, 2023, employee contributions totaled 2.50% and the District recognized a contribution expense of \$44,839. Contributions are vested immediately at 100% and cannot be forfeited.

The individual participants determine investment decisions within the 457 Plan and, therefore, the 457 Plan's investment concentration varies between participants. The District, as Trustee of the 457 Plan, has the duty of due care that would be required of an ordinary prudent investor, but has no liability for losses under the 457 Plan. Consequently, the 457 Plan is not part of the District's financial statements.

**3. Volunteer Firefighter Length of Service Award Plan**

Effective January 1, 2017, the District adopted the Volunteer Firefighter Length of Service Award Plan (the "LOSAP"). The LOSAP is established and maintained for the purpose of providing defined contribution length of service awards to qualified volunteer firefighters in accordance with IRS Section 457(e)(11)(A)(ii). The LOSAP is administered by Lincoln Financial Group.

To be eligible for the service award, a participant must have performed an additional full year of service, be in good standing on December 31 of the respective plan year, and have met all the minimum certifications as outlined in the LOSAP. In any plan year, the District Fire Chief, in his/her sole discretion, may grant a participant a service award in an amount determined in the Board's sole discretion for the that plan year, within the limitations contained in the LOSAP. No service award may be granted to a participant in any plan year in an amount in excess of \$5,000, or such amount is adjusted by the IRS. A participant will be fully vested in accrued benefit at all times.

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**V. Other Information (continued)**

**B. Agreements and Commitments**

The District had the following leases. The District has determined the leases are immaterial for the implementation of GASB 87 and therefore not recorded lease liabilities, receivables or related deferrals. During 2023 the District had the following agreements:

**1. Main Station House**

The main station house in Aspen leases the underlying land under a twenty-year renewable lease expiring June 15, 2021. On March 13, 2006, the City of Aspen and the District agreed to extend the lease period to June 15, 2046. Rental payments equal \$10 annually plus utilities.

**2. North 40**

In February 2016, the District entered into a communications center lease agreement with the Board of County Commissioners of Pitkin County, Colorado (the "Board of Pitkin County", the "Tenant") for the Tenant's use of certain floor space at the District's North 40 substation. The lease calls for the Tenant to pay the District a base monthly rent of \$14.81 per square foot of related rentable floor space, adjusted annually in accordance with the Denver-Aurora-Broomfield CPI, fifty percent (50%) of common area maintenance costs, and fifty percent (50%) of certain utility expenses. The lease term expires in January 2026. During 2023, the District recorded rental revenue and reimbursement of certain costs and expenses of \$56,376 and \$35,808, respectively, under the terms of the communication center lease agreement.

**3. Communication Center**

The District has a participation agreement with the Board of Pitkin County for the use of Pitkin County Regional Emergency Dispatch Center (Emergency Number 911) under an annual renewable agreement.

**Aspen Fire Protection District**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(Continued)**

**V. Other Information (continued)**

**C. Statewide Death and Disability Plan**

*Plan Description* – Firefighters of the District contribute to the Statewide Death and Disability Plan (“SWDD”). The SWDD is a cost-sharing multiple-employer defined benefit death and disability plan administered by FPPA. Contributions to the SWDD are used solely for the payment of death and disability benefits. The SWDD was established in 1980 pursuant to Colorado Revised Statutes.

SWDD benefits provide 24-hour coverage, both on-duty and off-duty for members not eligible for normal retirement under a defined benefit plan, or under a money purchase plan.

In the case of an on-duty death, benefits may be payable to the surviving spouse or dependent children of active members who were eligible to retire, but were still working. Death and disability benefits are free from state and federal taxes in the event that a member’s disability is determined to be the result of an on-duty injury or an occupational disease.

*Funding Policy* – Prior to 1997, the SWDD was primarily funded by the State of Colorado (the “State”), whose contributions were established by Colorado state. In 1997 the State made a one-time contribution of \$39,000,000 to fund past and future service costs for all firefighters and police officers hired prior to January 1, 1997. No further State contributions are anticipated.

The SWDD is funded by voluntary member contributions or the employer may choose to make those contributions. Members hired on or after January 1, 1997, began contributing 2.4 percent of base salary to the SWDD. Contributions may be increased 0.1 percent biennially by the FPPA Board. As of January 1, 2023, the contribution rate is 3.4 percent of base salary. This percentage can vary depending on actuarial experience. All contributions are made by member or on behalf of members. The District made \$51,487 of contributions to the SWDD as of December 31, 2023.

FPPA issues a publicly available comprehensive annual financial report which includes additional information on the Statewide Death and Disability Plan. That report can be obtained at <https://www.fppaco.org/annual-reports.html>.

**D. Subsequent Event - FPPA Statewide Defined Benefit Plan**

The FPPA Statewide Defined Benefit Plan referred to in footnote E.2. has with the passage of House Bill 22-1034. This legislation combines the assets and liabilities of the Statewide Defined Benefit Plan and Statewide Hybrid Plan to form the Statewide Retirement Plan effective January 1, 2023. The Statewide Defined Benefit Plan became the Defined Benefit Component of the Statewide Retirement Plan.

**E. Expenditures in Excess of Appropriations – Building Fund**

The District’s Building Fund had expenditures in excess of appropriations of \$12,735 for some final construction management services that were billed after year end.

REQUIRED SUPPLEMENTAL INFORMATION

**Aspen Fire Protection District**



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**Aspen Fire Protection District  
General Fund  
Schedule of Revenues and Expenditures  
Budget (GAAP Basis) and Actual  
For the Year Ended December 31, 2023  
With Comparative Actual Amounts for 2022**

	2023			2022	
	Original Budget	Original and Final Budget	Actual	Final Budget Variance Positive (Negative)	Actual
<b>Revenues:</b>					
Property taxes	6,461,117	6,461,117	6,499,635	38,518	6,521,364
Specific ownership taxes	250,000	250,000	239,093	(10,907)	240,092
Interest on delinquent taxes	18,000	18,000	12,619	(5,381)	15,198
Charges for services	65,000	65,000	162,131	97,131	81,368
Investment income	145,000	145,000	201,647	56,647	73,566
Grants and contributions	230,000	230,000	209,151	(20,849)	77,598
Other	120,200	120,200	141,269	21,069	219,833
<b>Total Revenues</b>	<u>7,289,317</u>	<u>7,289,317</u>	<u>7,465,545</u>	<u>176,228</u>	<u>7,229,019</u>
<b>Expenditures:</b>					
<b>Current:</b>					
Fire fighting	1,737,964	1,737,964	1,726,704	11,260	1,568,026
Administrative	759,968	759,968	752,778	7,190	769,442
Personnel	2,355,085	2,355,085	2,209,371	145,714	2,052,849
FF cooperative agreement	-	-	28,973	(28,973)	10,104
Fire prevention	26,000	26,000	32,292	(6,292)	20,579
Training	116,000	116,000	113,843	2,157	57,955
Communications	94,000	94,000	121,369	(27,369)	85,277
Repair services	105,000	105,000	124,031	(19,031)	150,146
Stations, buildings and grounds	210,300	210,300	243,444	(33,144)	228,979
Volunteer Pension Fund	150,000	150,000	150,000	-	250,000
Capital outlay	35,000	35,000	26,932	8,068	41,153
<b>Total Expenditures</b>	<u>5,589,317</u>	<u>5,589,317</u>	<u>5,529,737</u>	<u>59,580</u>	<u>5,234,510</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	1,700,000	1,700,000	1,935,808	235,808	1,994,509
<b>Other Financing Sources (Uses):</b>					
Operating transfers in / (out)	(1,700,000)	(1,700,000)	(1,940,950)	(240,950)	(1,700,000)
<b>Total Other Financing Sources (Uses)</b>	<u>(1,700,000)</u>	<u>(1,700,000)</u>	<u>(1,940,950)</u>	<u>(240,950)</u>	<u>(1,700,000)</u>
<b>Net Change in Fund Balance</b>	<u>-</u>	<u>-</u>	(5,142)	<u>(5,142)</u>	294,509
<b>Fund Balance - January 1</b>			3,408,460		3,113,951
<b>Fund Balance - December 31</b>			<u>3,403,318</u>		<u>3,408,460</u>

The accompanying notes are an integral part of these financial statements.

**Aspen Fire Protection District**  
**Schedule of Changes in Net Pension Liability/(Asset) and Related Ratios**  
**Volunteer Pension Fund**  
**Last 10 Fiscal Years \***

Plan measurement period ending December 31,	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b>Total Pension Liability</b>								
Service Cost	\$ 15,728	\$ 15,728	\$ 20,868	\$ 20,868	\$ 25,898	\$ 25,898	\$ 18,497	\$ 18,497
Interest on the Total Pension Liability	264,849	269,126	267,107	267,544	270,674	270,355	234,576	236,276
Benefit Changes	994,664	-	-	-	-	-	296,810	-
Difference between Expected and Actual Experience	109,073	-	43,910	-	51,646	-	118,047	-
Assumption Changes	55,371	-	-	-	160,837	-	95,802	-
Benefit Payments	(386,925)	(306,368)	(317,434)	(294,480)	(292,288)	(291,720)	(266,345)	(266,345)
<b>Net Change in Total Pension Liability</b>	<u>1,052,760</u>	<u>(21,514)</u>	<u>14,451</u>	<u>(6,068)</u>	<u>216,767</u>	<u>4,533</u>	<u>497,387</u>	<u>(11,572)</u>
<b>Total Pension Liability - Beginning</b>	<u>3,966,012</u>	<u>3,987,526</u>	<u>3,973,075</u>	<u>3,979,143</u>	<u>3,762,376</u>	<u>3,757,843</u>	<u>3,260,456</u>	<u>3,272,028</u>
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 5,018,772</u>	<u>\$ 3,966,012</u>	<u>\$ 3,987,526</u>	<u>\$ 3,973,075</u>	<u>\$ 3,979,143</u>	<u>\$ 3,762,376</u>	<u>\$ 3,757,843</u>	<u>\$ 3,260,456</u>
<b>Plan Fiduciary Net Position</b>								
Employer Contributions	\$ 250,000	\$ 545,000	\$ 382,000	\$ 582,000	\$ 399,494	\$ 240,000	\$ 353,500	\$ 140,000
Pension Plan Net Investment Income	(350,624)	562,132	381,248	338,205	(3,674)	286,221	92,900	33,451
Benefit Payments	(386,925)	(306,368)	(294,834)	(294,480)	(292,288)	(291,720)	(288,945)	(266,345)
Pension Plan Administrative Expense	(16,451)	(16,748)	(13,185)	(16,181)	(16,132)	(16,957)	(3,090)	(5,096)
State of Colorado supplemental discretionary payment	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000
<b>Net Change in Plan Fiduciary Net Position</b>	<u>(464,000)</u>	<u>824,016</u>	<u>495,229</u>	<u>649,544</u>	<u>127,400</u>	<u>257,544</u>	<u>194,365</u>	<u>(57,990)</u>
<b>Plan Fiduciary Net Position - Beginning</b>	<u>4,389,418</u>	<u>3,565,402</u>	<u>3,070,173</u>	<u>2,420,629</u>	<u>2,293,229</u>	<u>2,035,685</u>	<u>1,841,320</u>	<u>1,899,310</u>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 3,925,418</u>	<u>\$ 4,389,418</u>	<u>\$ 3,565,402</u>	<u>\$ 3,070,173</u>	<u>\$ 2,420,629</u>	<u>\$ 2,293,229</u>	<u>\$ 2,035,685</u>	<u>\$ 1,841,320</u>
<b>Net Pension Liability/(Asset) - Ending (a) - (b)</b>	<u>\$ 1,093,354</u>	<u>\$ (423,406)</u>	<u>\$ 422,124</u>	<u>\$ 902,902</u>	<u>\$ 1,558,514</u>	<u>\$ 1,469,147</u>	<u>\$ 1,722,158</u>	<u>\$ 1,419,136</u>
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	78.21%	110.68%	89.41%	77.27%	60.83%	60.95%	54.17%	56.47%
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net Pension Liability as a Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

\* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred one year prior. Information is only available beginning in fiscal year 2015.

**Aspen Fire Protection District**  
**Schedule of Employer's Proportionate Share of the Net Pension Liability/(Asset)**  
**Statewide Defined Benefit Plan**  
**Last 10 Fiscal Years \***

Plan Measurement period ending December 31,	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Proportion of the net pension liability (asset)	0.1698%	0.1346%	0.0703%	0.0369%	0.0389%	0.0439%	0.0483%
Proportionate share of the net pension liability (asset)	\$ 150,761	\$ (729,461)	\$ (152,646)	\$ (20,877)	\$ 49,240	\$ (63,182)	\$ 17,445
Covered payroll	\$ 1,108,283	\$ 767,542	\$ 564,750	\$ 272,200	\$ 260,888	\$ 256,888	\$ 247,075
Proportionate share of the net pension liability/(asset) as a percentage of its covered payroll	13.60%	-95.04%	-27.03%	-7.67%	18.87%	-24.60%	7.06%
Plan fiduciary net position as a percentage of the total pension liability	97.60%	116.20%	106.70%	101.90%	95.20%	106.30%	98.21%

\* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred one year prior. Information is only available beginning in fiscal year 2016.

**Aspen Fire Protection District  
Schedule of District Contributions  
Volunteer Pension Fund  
Last 10 Fiscal Years \***

Plan fiscal year ending December 31,	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Actuarially determined contribution	\$ 141,868	\$ 141,868	\$ 122,174	\$ 181,797	\$ 181,797	\$ 147,156	\$ 147,156	\$ 169,120
Actual contribution**	<u>290,000</u>	<u>250,000</u>	<u>422,000</u>	<u>622,000</u>	<u>439,494</u>	<u>280,000</u>	<u>393,500</u>	<u>180,000</u>
Contribution deficiency (excess)	<u>\$ (148,132)</u>	<u>\$ (108,132)</u>	<u>\$ (299,826)</u>	<u>\$ (440,203)</u>	<u>\$ (257,697)</u>	<u>\$ (132,844)</u>	<u>\$ (246,344)</u>	<u>\$ (10,880)</u>
District's covered payroll	NA	NA	NA	NA	NA	N/A	N/A	N/A
Actual contributions as a percentage of covered payroll	NA	NA	NA	NA	NA	N/A	N/A	N/A

\* Information is only available beginning in fiscal year 2015.

\*\* Includes both plan sponsor and State of Colorado Supplemental Discretionary Payment

**Aspen Fire Protection District  
Schedule of District Contributions  
Statewide Defined Benefit Plan  
Last 10 Fiscal Years \***

Plan Fiscal year ending December 31,	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ 99,746	\$ 65,241	\$ 45,180	\$ 21,776	\$ 20,871	\$ 20,551	\$ 19,766
Contributions in relation to the contractually required contribution	<u>132,994</u>	<u>(92,105)</u>	<u>(88,856)</u>	<u>(48,429)</u>	<u>(21,776)</u>	<u>(20,871)</u>	<u>(18,735)</u>
Contribution deficiency (excess)	<u>\$ 232,740</u>	<u>\$ (26,864)</u>	<u>\$ (43,676)</u>	<u>\$ (26,653)</u>	<u>\$ (905)</u>	<u>\$ (320)</u>	<u>\$ 1,031</u>
District's covered payroll	\$ 1,108,283	\$ 767,542	\$ 564,750	\$ 272,200	\$ 260,888	\$ 256,888	\$ 247,075
Contributions as a percentage of covered payroll	9.0%	8.5%	8.0%	8%	8%	8%	8%

\* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred one year prior. Information is only available beginning in fiscal year 2015.

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION



**Aspen Fire Protection District**

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**Aspen Fire Protection District  
Notes to the Required Supplementary Information  
December 31, 2023**

**I. Schedule of Employer's Proportionate Share of the Net Pension Liability/(Asset) – Volunteer Pension Fund**

**A. Changes of assumptions or other inputs**

**1. Changes Since January 1, 2021 Actuarial Valuation are as Follows:**

- No changes.

**2. Changes Since January 1, 2019 Actuarial Valuation are as Follows:**

- No changes.

**2. Changes Since January 1, 2018 Actuarial Valuation are as Follows:**

- The global assumption set for plans administered by FPPA was changed in the 2018 Experience Study and effective as of January 1, 2019. Significant changes affecting this valuation include:
  - Reduce investment return from 7.5% to 7.0%.
  - Update base mortality tables and projection scales.
  - Increase withdrawal rates by 10%.

**A. Changes of benefit terms**

No changes during the years presented.

**B. Changes of size or composition of population covered by benefit terms**

No changes during the years presented.

**II. Notes to the Schedule of District Contributions – Volunteer Pension Fund**

**A. Changes to assumptions or other inputs**

No changes during the years presented.

**B. Changes of benefit terms.**

No changes during the years presented.

**C. Changes of size or composition of population covered by benefit terms.**

No changes during the years presented.

**Aspen Fire Protection District  
Notes to the Required Supplementary Information  
December 31, 2023**

**III. Schedule of Employer's Proportionate Share of the Net Pension Liability/(Asset) – Statewide Retirement Plan**

**A. Changes of assumptions or other inputs**

**1. Changes Since January 1, 2021 Actuarial Valuation are as Follows:**

No changes.

**2. Changes Since January 1, 2020 Actuarial Valuation are as Follows:**

No changes.

**3. Changes Since January 1, 2019 Actuarial Valuation are as Follows:**

No changes.

**4. Changes Since January 1, 2018 Actuarial Valuation are as Follows:**

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rate from the RP-2014 annuitant mortality tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

**5. Changes Since January 1, 2017 Actuarial Valuation are as Follows:**

No changes

**6. Changes Since January 1, 2016 Actuarial Valuation are as Follows:**

No changes

**7. Changes Since January 1, 2015 Actuarial Valuation are as Follows:**

Effective January 1, 2016, the post-retirement mortality tables for non-disabled retirees is a blend of the Annuitant and Employee RP-2014 generational mortality tables with blue collar adjustment projected with Scale BB. The occupationally disabled post-retirement mortality assumption uses the same table as used for healthy annuitants, except that is a three-year set-forward, meaning a disabled member age 70 will be valued as if they were a 73-year-old healthy retiree. The totally disabled post-retirement mortality assumption uses the RP-2014 generational mortality tables for disabled annuitants, except an additional provision to apply a minimum 3% mortality probability to males and 2% mortality probability for females is included to reflect substantial impairment for this population. The pre-retirement off-duty mortality tables are adjusted to 55% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00020.

**Aspen Fire Protection District  
Notes to the Required Supplementary Information  
December 31, 2023**

**III. Schedule of Employer's Proportionate Share of the Net Pension Liability/(Asset) – Statewide Retirement Plan (continued)**

**B. Changes of benefit terms.**

No changes during the years presented.

**C. Changes of size or composition of population covered by benefit terms**

No changes during the years presented.

**IV. Notes to the Schedule of District Contributions – Statewide Defined Benefit Plan**

**A. Changes to assumptions or other inputs**

No changes during the years presented.

**B. Changes of benefit terms.**

No changes during the years presented.

**C. Changes of size or composition of population covered by benefit terms.**

No changes during the years presented.

SUPPLEMENTAL INFORMATION

**Aspen Fire Protection District**



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**Aspen Fire Protection District  
Debt Service  
Schedule of Revenues and Expenditures  
Budget (GAAP Basis) and Actual  
For the Year Ended December 31, 2023  
With Comparative Actual Amounts for 2022**

	<u>2023</u>			<u>Final Budget Variance Positive (Negative)</u>	<u>2022</u>
	<u>Original Budget</u>	<u>Original and Final Budget</u>	<u>Actual</u>		<u>Actual</u>
<b>Revenues:</b>					
Property taxes	1,071,557	1,071,557	1,072,928	1,371	1,067,413
Specific ownership taxes	40,000	40,000	39,468	(532)	39,298
Interest on delinquent taxes	2,000	2,000	2,083	83	2,488
Investment income	17,000	17,000	88,734	71,734	29,777
<b>Total Revenues</b>	<u>1,130,557</u>	<u>1,130,557</u>	<u>1,203,213</u>	<u>72,656</u>	<u>1,138,976</u>
<b>Expenditures:</b>					
<b>Current:</b>					
Administrative	55,828	55,828	53,951	1,877	53,698
Principal	935,000	935,000	935,000	-	905,000
Interest	138,075	138,075	138,075	-	165,225
<b>Total Expenditures</b>	<u>1,128,903</u>	<u>1,128,903</u>	<u>1,127,026</u>	<u>1,877</u>	<u>1,123,923</u>
<b>Excess (Deficiency) of Revenues Over Net Change in Fund Balance</b>	<u>1,654</u>	<u>1,654</u>	76,187	<u>74,533</u>	15,053
<b>Fund Balance - January 1</b>			<u>1,096,483</u>		<u>1,081,430</u>
<b>Fund Balance - December 31</b>			<u>1,172,670</u>		<u>1,096,483</u>

The accompanying notes are an integral part of these financial statements.

**Aspen Fire Protection District  
Building Fund  
Schedule of Revenues and Expenditures  
Budget (GAAP Basis) and Actual  
For the Year Ended December 31, 2023  
With Comparative Actual Amounts for 2022**

	<b>2023</b>			<b>2022</b>	
	<b>Original Budget</b>	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Final Budget Variance Positive (Negative)</b>	<b>Actual</b>
<b>Revenues:</b>					
Investment income	10,000	10,000	78,632	68,632	37,038
Grants and contributions	-	-	-	-	50,000
<b>Total Revenues</b>	<u>10,000</u>	<u>10,000</u>	<u>78,632</u>	<u>68,632</u>	<u>87,038</u>
<b>Expenditures:</b>					
<b>Current:</b>					
Capital outlay	-	-	12,735	(12,735)	7,260,643
<b>Total Expenditures</b>	<u>-</u>	<u>-</u>	<u>12,735</u>	<u>(12,735)</u>	<u>7,260,643</u>
<b>Net Change in Fund Balance</b>	<u>10,000</u>	<u>10,000</u>	65,897	<u>55,897</u>	(7,173,605)
<b>Fund Balance - January 1</b>			-		<u>7,173,605</u>
<b>Fund Balance - December 31</b>			<u>65,897</u>		<u>-</u>

The accompanying notes are an integral part of these financial statements.

**Aspen Fire Protection District  
Capital Acquisition Fund  
Schedule of Revenues and Expenditures  
Budget (GAAP Basis) and Actual  
For the Year Ended December 31, 2023  
With Comparative Actual Amounts for 2022**

	<b>2023</b>			<b>2022</b>	
	<b>Original Budget</b>	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Final Budget Variance Positive (Negative)</b>	<b>Actual</b>
<b>Revenues:</b>					
Investment income	5,000	5,000	23,156	18,156	6,828
Grants and contributions	-	-	8,000	8,000	-
<b>Total Revenues</b>	<u>5,000</u>	<u>5,000</u>	<u>31,156</u>	<u>26,156</u>	<u>6,828</u>
<b>Expenditures:</b>					
<b>Current:</b>					
Capital outlay	562,063	562,063	558,506	3,557	2,126,730
<b>Total Expenditures</b>	<u>562,063</u>	<u>562,063</u>	<u>558,506</u>	<u>3,557</u>	<u>2,126,730</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	(557,063)	(557,063)	(527,350)	29,713	(2,119,902)
<b>Other Financing Sources (Uses):</b>					
Sale of assets	10,000	10,000	-	(10,000)	46,500
Operating transfers in / (out)	600,000	600,000	600,000	-	600,000
<b>Total Other Financing Sources (Uses)</b>	<u>610,000</u>	<u>610,000</u>	<u>600,000</u>	<u>(10,000)</u>	<u>646,500</u>
<b>Net Change in Fund Balance</b>	<u>52,937</u>	<u>52,937</u>	72,650	<u>19,713</u>	(1,473,402)
<b>Fund Balance - January 1</b>			<u>334,920</u>		<u>1,808,322</u>
<b>Fund Balance - December 31</b>			<u>407,570</u>		<u>334,920</u>

The accompanying notes are an integral part of these financial statements.

**Aspen Fire Protection District  
Housing Fund  
Schedule of Revenues and Expenditures  
Budget (GAAP Basis) and Actual  
For the Year Ended December 31, 2023  
With Comparative Actual Amounts for 2022**

	<u>2023</u>			<b>Final Budget Variance Positive (Negative)</b>	<u>2022</u>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>		<u>Actual</u>
<b>Revenues:</b>					
Charges for services	244,860	244,860	244,427	(433)	75,000
Investment income	-	-	2,956	2,956	-
<b>Total Revenues</b>	<u>244,860</u>	<u>244,860</u>	<u>247,383</u>	<u>2,523</u>	<u>75,000</u>
<b>Expenditures:</b>					
<b>Current:</b>					
Administrative	-	-	2,500	(2,500)	3,283
Operations	-	115,485	108,367	7,118	37,000
Debt service:					
Principal	585,000	585,000	585,000	-	565,000
Interest	509,600	509,600	509,600	-	526,550
<b>Total Expenditures</b>	<u>1,094,600</u>	<u>1,210,085</u>	<u>1,205,467</u>	<u>4,618</u>	<u>1,131,833</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	(849,740)	(965,225)	(958,084)	7,141	(1,056,833)
<b>Other Financing Sources (Uses):</b>					
Operating transfers in / (out)	1,100,000	1,100,000	1,340,950	240,950	1,100,000
<b>Total Other Financing Sources (Uses)</b>	<u>1,100,000</u>	<u>1,100,000</u>	<u>1,340,950</u>	<u>240,950</u>	<u>1,100,000</u>
<b>Net Change in Fund Balance</b>	<u>250,260</u>	<u>134,775</u>	382,866	<u>248,091</u>	43,167
<b>Fund Balance - January 1</b>			726,552		683,385
<b>Fund Balance - December 31</b>			<u>1,109,418</u>		<u>726,552</u>

The accompanying notes are an integral part of these financial statements.

**Aspen Fire Protection District  
Wildfire Community Action Fund  
Schedule of Revenues and Expenditures  
Budget (GAAP Basis) and Actual  
For the Year Ended December 31, 2023  
With Comparative Actual Amounts for 2022**

	2023			Final Budget Variance Positive (Negative)	2022
	Original Budget	Final Budget	Actual		Actual
<b>Revenues:</b>					
Investment income	3,000	3,000	11,733	8,733	3,520
Grants and contributions	200,000	200,000	225,656	25,656	184,662
<b>Total Revenues</b>	<b>203,000</b>	<b>203,000</b>	<b>237,389</b>	<b>34,389</b>	<b>188,182</b>
<b>Expenditures:</b>					
<b>Current:</b>					
Administrative	8,500	8,500	8,555	(55)	3,546
Personnel	125,965	125,965	132,154	(6,189)	119,632
Operations	128,500	128,500	89,923	38,577	19,205
<b>Total Expenditures</b>	<b>262,965</b>	<b>262,965</b>	<b>230,632</b>	<b>32,333</b>	<b>142,383</b>
<b>Net Change in Fund Balance</b>	<b>(59,965)</b>	<b>(59,965)</b>	<b>6,757</b>	<b>66,722</b>	<b>45,799</b>
<b>Fund Balance - January 1</b>			196,336		150,537
<b>Fund Balance - December 31</b>			<b>203,093</b>		<b>196,336</b>

The accompanying notes are an integral part of these financial statements.